

Message Text

PAGE 01 NATO 03420 181903Z

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E.O. 11652: GDS, 12-31-81

TAGS: PARM, NATO

SUBJECT: SALT: FRG SPEAKING NOTES FOR JULY 18 COUNCIL MEETING

FRG REP HAS CIRCULATED HIS SPEAKING NOTES FOR THE JULY 18 COUNCIL DISCUSSION ON SALT (REPORTED SEPTTEL). QUESTIONS RELATE TO JUNE 21 AGREEMENT ON SALT PRINCIPLES, AND ARE QUOTED BELOW.

BEGIN TEXT

I HAVE BEEN ASKED BY MY AUTHORITIES TO ASK THE FOLLOWING QUESTIONS WITH RESPECT TO SOME OF THE PRINCIPLES AND TO MAKE A FEW REMARKS.

FIRST PRINCIPLE

WE PROCEED FROM THE ASSUMPTION THAT THE IDEAS CONCERNING THE TIMING LAID DOWN IN THIS PRINCIPLE WOULD EXCLUDE THAT THE OBSERVATION OF DEADLINES IS TO BE GIVEN PRIORITY OVER THE CONTENT OF THE ARRANGEMENTS. OR WOULD THE US FEAR THAT THEY MIGHT BE PLACED UNDER PRESSURE OF TIME BECAUSE THE SOVIETS MAY ACHIEVE A TECHNOLOGICAL BREAKTHROUGH ESPECIALLY IN MIRV TECHNOLOGY WHICH COULD ENDANGER OR EVEN MAKE IMPOSSIBLE

SECRET

PAGE 02 NATO 03420 181903Z

THE CONCLUSION OF A PERMANENT AGREEMENT ON THE BASIS ENVISAGED BY THE US?

SECOND PRINCIPLE

WE SHOULD LIKE TO KNOW WHETHER EARLIER OBJECTIVES OF "EQUAL AGGREGATES" ARE NOW BEING EXPRESSED BY THE TERMS "EQUAL SECURITY INTERESTS" AND "INCONSISTENCY OF UNILATERAL ADVANTAGE".

COULD THE SOVIETS ARGUE THAT THE NON-INCLUSION OF THE FORWARD-BASED SYSTEMS INTO A PERMANENT AGREEMENT CONSTITUTES A DIRECT OR INDIRECT UNILATERAL ADVANTAGE FOR THE UNITED STATES?

IN THIS CONTEXT, WE SHOULD LIKE TO KNOW WHETHER AN "INCONSISTENCY OF EFFORTS TO OBTAIN UNILATERAL ADVANTAGE" IS ONLY CONSIDERED TO EXIST IF THE UNILATERAL ADVANTAGES ARE SUCH THAT THEY CAN, BY THEIR VERY NATURE, BE DESCRIBED AS ENDANGERING STABILITY. WITH REGARD TO THE SECOND PRINCIPLE WE WELCOME MR. KISSINGER'S STATEMENT WHEN HE SAID "THAT WE HAVE ALWAYS MAINTAINED THE POSITION THAT WE DID NOT SEPARATE OUR SECURITY INTERESTS FROM THOSE OF OUR ALLIES". SINCE THE WORDING OF THE PRINCIPLE IS VERY SHORT IN THIS RESPECT, WE APPRECIATE MR. KISSINGER'S EXPLANATION AS A WELCOMED CLARIFICATION.

FOURTH PRINCIPLE

THE FACT THAT LIMITATIONS ARE SUBJECT TO THE REQUIREMENT OF ADEQUATE VERIFICATION IS WELCOMED BY US AS A PRINCIPLE WHICH MEETS THE MAXIM THAT ARMS CONTROL MEASURES ARE TO LEAD TO GREATER SECURITY. IN THIS CONTEXT, WE WOULD BE GRATEFUL IF WE COULD BE INFORMED ON HOW A MIRV LIMITATION CAN BE VERIFIED BY NATIONAL MEANS.

FIFTH PRINCIPLE

WHAT DOES "UNDER CONDITIONS WHICH WILL BE FORMULATED IN THE AGREEMENTS TO BE CONCLUDED" MEAN? DOES IT MEAN THAT ANY MODERNIZATION WHICH IS NOT EXPLICITLY PERMITTED IN FUTURE
SECRET

PAGE 03 NATO 03420 181903Z

SAL AGREEMENTS WILL BE BANNED?

SIXTH PRINCIPLE

WE WOULD BE GRATEFUL FOR AN INDICATION AS TO WHICH "AGREEMENTS ON SEPARATE MEASURES" COULD BE CONTEMPLATED IN ADDITION TO A PRELIMINARY AGREEMENT ON MIRV. FOR EXAMPLE, IS A NEW CEILING AGREEMENT BEING ENVISAGED?
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